# EHR Incentive Payments For Rural Hospitals and Eligible Providers

**April**, 2011

**Tommy Barnhart, Dixon Hughes Goodman LLP** 



#### Objectives

- Health Information Technology (HIT) and Electronic Health Record (EHR) Incentive Payments
- Incentive payments for:
  - PPS hospitals & CAH
  - Eligible providers
- Sample calculation of CAH & PPS hospital incentive
- Data needs for the calculation
- EHR & reform

#### References and Limitations

- Based on our understanding of current policy
- Subject to further clarification by CMS and others
- Consult with your reimbursement adviser, financial auditor and Medicare Administrative Contractor

- American Recovery and Reinvestment Act of 2009 (ARRA)
  - Final rule issued 7/28/10 (275 pages small print)
  - Provides incentive payments from Medicare and Medicaid to encourage hospitals and physicians to implement EHR systems and technologies
  - Payments available for 5 years beginning 2011
  - Unlike physicians, hospitals (including CAH) may be able to receive payments tied to both Medicare and Medicaid

#### **PPS Hospitals and CAH**



- The key factor to qualifying for funding successfully becoming a *meaningful user* of EHR
- Final rule defines Meaningful User criteria only for Stage 1 (2011 through 2012)
  - For the first qualification year, hospitals demonstrate the meaningful use criteria for 90 continuous days.
  - For every year after the first payment year, the EHR reporting period is for the entire year.



#### EHR Incentive Payments - PPS

- Incentive Payment = (Initial Amount) x
   (Medicare Share) x (Transition)
  - Initial Amount = \$2 million/hospital plus \$200 per discharge 1,150 to 23,000
  - Medicare Share equals [# of Part A days plus MA beneficiary days] ÷[Total IP days x ((Total charges minus charity care charges) ÷ by total charges)]

#### EHR Incentive Payments - PPS

- Incentive Payment = (Initial Amount) x
   (Medicare Share) x (Transition)
  - Transition factors

```
    Year 1
```

- Year 3 ½
- Year 4 1/4



Basic Hospital Data:										
Total acute discharges								1,250		
Total acute patient days								4,800		
Traditional Medicare acut	e davs						2,950	4,000		
Medicare Advantage (Par							100			
Total Medicare days							100	3,050		
Traditional Medicaid acut	e days						400		-	
Medicaid HMO acute day							250			
Total Medicaid days							250	650		
Total hospital charges						\$	35,000,000	000	-	
Hospital charity care char	ges					\$	500,000			
First date to qualify as meaningful user						Ψ	10/1/2011			
That date to quality as the	annigiuruser						10/1/2011			
Basic Program Data:										
Incentive amount - base						\$	2,000,000			
Incentive amount - per dis	charge (1,150 thru	23,000	0)			\$	200			
· ·										
Transition factors	Fiscal	Fiscal Year that Eligible Hospital								
	Year				Receives the Firs	st Inc	centive Payr	nent		
			2011		2012		2013	2014		2015
	2011		1.00		-		-	-		-
	2012		0.75		1.00		-	-		-
	2013		0.50		0.75		1.00	-		-
	2014		0.25		0.50		0.75	1.00		-
	2015		_		0.25		0.50	0.75		1.00
	2016		-		-		0.25	0.50		0.75
Calculated Hospital-specific I	Factors									
Charity percentage					1.43%					
Adjusted charge percenta					98.57%			*Medicaio		
Adjusted total patient days					4,731			subject to	Sta	te Plan.
Discharges for additional					101					
Additional incentive base	d on discharges			\$	20,200					
Medicare percentage					64.47%					
Medicaid percentage					13.74%					
Medicaid threshold met (y					1					
Eligible Medicaid percenta	age				13.74%					
Estimated Incentive Payment			N /		N/1::1 *		T-4-1			
Hospital Fiscal Year		ф	Medicare	ф	Medicaid *	Ф	Total			
2012		\$	1,302,423	\$	277,575	\$	1,579,998			
2013			976,817		208,182		1,184,999			
2014			651,211		138,788		789,999			
2015			325,606	<b>_</b>	69,394	d.	395,000			
		-	3 256 057	-\$	693 939	\$	3 949 996			



# EHR Medicare Payments - CAH

 CAH's - up to 4 payment years starting with cost report periods beginning in federal FY 2011.

 2015 - the last payment year for which a CAH can receive incentive payments.
 Reduction in CAH reimbursement begins for Non-EHR hospitals by 2015.



# EHR Medicare Payments - CAH

- Payment for reasonable capital costs incurred for EHR assets and technology
- Payment = reasonable capital costs for EHR times CAH Medicare share
  - Swing bed days are not in the calculation
  - Medicare share = sum of the Medicare fraction plus 20 percentage points
  - Not exceeding 100%



#### What is EHR Capital Cost

- Great question!
  - CMS definition Federal Register 7/28/2010
  - CMS useful life definition
  - Financial statement definition
  - Practical thoughts
  - In the end Subject to hospital decision and MAC interpretation

#### EHR Capital – HHS Final rule

- Page 44573 Section 495.106 Reasonable costs incurred for the purchase of certified EHR technology for a qualifying CAH means the reasonable acquisition costs incurred for the purchase of depreciable assets as described in part 413 subpart G of this chapter, such as computers and associated hardware and software, necessary to administer certified EHR technology as defined in § 495.4, excluding any depreciation and interest expenses associated with the acquisition.
- Page 44565 Section 495.4 Certified electronic health record technology has the same definition as this term is defined at 45 CFR 170.102.



#### Certified EHR Technology

- Federal Register ONC July 28, 2010, Page 44649
- § 170.102 Definitions.
- Certified EHR Technology means:
  - (1) A Complete EHR that meets the requirements included in the definition of a Qualified EHR and has been tested and certified in accordance with the certification program established by the National Coordinator as having met all applicable certification criteria adopted by the Secretary; or
  - (2) A combination of EHR Modules in which each constituent EHR Module of the combination has been tested and certified in accordance with the certification program established by the National Coordinator as having met all applicable certification criteria adopted by the Secretary, and the resultant combination also meets the requirements included in the definition of a Qualified EHR.
  - Complete EHR means EHR technology that has been developed to meet, at a minimum, all applicable certification criteria adopted by the Secretary.
  - Disclosure is defined as it is in 45 CFR 160.103.



#### EHR Capital Cost - CMS

- Provider Reimbursement Manual (PRM 15-1) Section 104.17 – Useful life of Depreciable Assets:
- Purchased computer software purchased on or after August 1, 1988, is depreciated using the applicable edition of the useful life guidelines.
- The costs of initial customizing and/or modification of purchased computer software to function with the provider's computer hardware, or to put it into place for use, should be capitalized as part of the historical cost of the software. Such costs are analogous to installation costs of a moveable asset.



#### EHR Capital Cost – Financial Statements

- Costs of computer software developed or obtained for internal use that shall be capitalized include only the following:
  - a. External direct costs of materials and services consumed in developing or obtaining internal-use computer software. Examples of those costs include but are not limited to the following:
  - 1. Fees paid to third parties for services provided to develop the software during the application development stage.
  - 2. Costs incurred to obtain computer software from third parties.
  - 3. Travel expenses incurred by employees in their duties directly associated with developing software.
  - b. Payroll and payroll-related costs (for example, costs of employee benefits) for employees who are directly associated with and who devote time to the internal-use computer software project, to the extent of the time spent directly on the project. Examples of employee activities include but are not limited to coding and testing during the application development stage.
  - c. Interest costs incurred while developing internal-use computer software. Interest shall be capitalized in accordance with the provisions of Subtopic <u>835-20</u>.
- General and administrative costs and overhead costs shall not be capitalized as costs of internal-use software.



- Section 495.106 includes "necessary to administer certified EHR technology"
  - May expand the definition beyond the "certified" modules

#### Include:

- Hardware and software costs
- Training & implementation costs paid to outside vendor
- Cost of outside vendors or contractors for functions directly related to the conversion & implementation (example: scanning or digitizing prior medical records)

#### Include:

- Costs that the CAH would normally capitalize
  - if no incentive payment were in play
- Costs in accordance with the CAH capitalization policy for Medicare

- Include maybe:
  - Hospital staff salaries, benefits and expenses for training & implementation time while at the vendor's office or location outside the hospital
    - if it is documented
  - Cost of upgrades to financial accounting and related systems if necessary for the administration of the certified EHR

- Include maybe:
  - Cost of upgrades or new software to hospitalbased clinics, and home health, nursing facility, etc. and related systems if necessary for the administration of the certified EHR by the CAH.
  - Interest during development if any is capitalized

- Include maybe:
  - Cost of hospital staff during the "development" stage: i.e. travel to look at other systems, consultant costs in evaluating needs, costs of developing an RFP – if it can be documented

#### Do not Include:

- Software maintenance service charges
- Hardware maintenance
- Hospital staff salaries & benefits while at the hospital
- Normal operating costs

#### EHR Incentive Pmts – CAH

- Gross annual amount based on Medicare & Medicaid percentage
  - Medicare % impacted by MA days and charity care charges (greater charity care charges yield a greater Medicare percentage)
  - Excluded unit days such as Nursery, Rehab or Psych days not included
  - MA days from the cost report
  - Medicaid includes HMO days
  - Initial amounts based on most recent 12-month cost report
  - Final amounts based on actual cost report



#### **EHR Incentive Pmts - CAH**

- Medicare & Medicaid % impacted by charity care charges
  - Data to be obtained from cost report
    - CAH will complete cost report S-10 worksheets
    - CMS definition of charity using Hospital's policy
  - Total Patient revenue to be used in the charity care % is defined in new cost report transmittal
    - Gross revenue from the cost report excluding physician revenue



#### EHR Incentive Pmts - CAH

- Revised cost report forms
  - CMS Transmittal #1, December 2010
  - Cost reporting periods beginning on or after May 1, 2010
  - Important worksheets: S-2, S-10, S-3,
    - C and E-1 Part II
  - Consult your cost report preparer

#### Cost Reporting After Incentive

- Depreciation is no longer allowable cost
- Financing cost:
  - During period of development (before active use) capitalize as cost of system
  - After meaningful use not allowable & excluded from future cost reports

# EHR Incentive Payments - CAH

- Medicaid payments
  - Calculation the same as Medicare computation except uses Medicaid patient days
  - Must meet threshold of 10%
  - Subject to State Plan

Basic Hospital Data:										
Total acute discharges								1,250		
Total acute patient days								4,800		
Traditional Medicare acut	e davs						2,950			
Medicare Advantage (Par							100			
Total Medicare days								3,050		
Traditional Medicaid acut	e davs						400			
Medicaid HMO acute day							250			
Total Medicaid days								650		
Total hospital charges						\$	35,000,000			
Hospital charity care char	ges					\$	500,000			
First date to qualify as me						Ψ	10/1/2011			
That care to quality as the							10, 1, 2011			
Basic Program Data (Medicai	d only):									
Incentive amount - base						\$	2,000,000			
Incentive amount - per dis	charge (1,150 thru 23	3,000	))			\$	200			
		<b>3.5</b>								
Hospital HIT Undepreciated an	nd acquisition costs	(Me	dicare cal	culati	• '		2012	2014	2015	2016
Hospital fiscal year	- ii 6 6:1				2012		2013	2014	2015	2016
Undepreciated cost at beginning of fiscal year  New HIT acquistion cost during fiscal year					500,000		150,000	150,000	150,000	150,000
New HIT acquistion cost	during fiscal year				500,000		150,000	150,000	150,000	150,000
					300,000		130,000	130,000	130,000	130,000
Calculated Hospital-specific F	Factors									
Charity percentage				1.43%				Medicaid Transition Factor:		ctor:
Adjusted charge percenta	ge				98.57%			Year 1	1.00	
Adjusted total patient day					4,731			Year 2	0.75	
Medicare percentage					64.47%			Year 3	0.50	
Adjusted Medicare percentage					84.47%			Year 4	0.25	
J										
Medicaid Factors *										
Charity percentage					1.43%					
Adjusted charge percentage					98.57%			* Medicaio	d payments s	ubject to
Adjusted total patient days					4,731			State Plan		
Discharges for additional	incentive				101					
Additional incentive base	d on discharges			\$	20,200					
Medicaid percentage					13.74%					
Medicaid threshold met (y	ves = 1)				1					
Eligible Medicaid percenta					13.74%					
Estimated Incentive Payment	3.6 1:	3.5	4.1 . 4 . 4		Lotol					
	Medicare	M	edicaid *		Total	-				
Hospital Fiscal Year				Φ.						
Hospital Fiscal Year 2012	\$ 422,350	\$	277,575	\$	699,925					
Hospital Fiscal Year 2012 2013	\$ 422,350 126,705	\$ \$	277,575 208,182	\$	699,925 334,887					
Hospital Fiscal Year 2012 2013 2014	\$ 422,350 126,705 126,705	\$ \$ \$	277,575 208,182 138,788	\$	699,925 334,887 265,493					
Hospital Fiscal Year 2012 2013	\$ 422,350 126,705	\$ \$	277,575 208,182	\$	699,925 334,887					



- Challenges & open issues
  - Paid to providers of record based on provider number
  - CAHs must spend money or incur cost before they are entitled
  - Home office capital purchases for CAH must be on CAH books?

- Challenges & open issues:
  - CAHs related interest is not allowable cost
  - Financing may be on different basis than incentive payments
  - Cash flow of implementation costs
  - What costs can be included

- Challenges & open issues:
  - Web-based systems no capital cost
  - Operating leases no capital cost
  - Purchase cost of clinic, nursing facility, home health and other systems
  - Subject to final audit and settlement
  - Creation of different accounting and reimbursement depreciation schedules



# What if you miss some costs?

#### Potential impact:

- Still get "regular 101% cost" either depreciation, imputed interest or operating cost
- Medicare share (including 20%) may be higher than "regular" reimbursement after allocation – including Medicaid in cost-based states

#### EHR Incentive Payments – Medicaid

- Incentive Payment = (Initial Amount) x
   (Medicaid Share) x (Transition)
  - Initial Amount = \$2 million/hospital plus \$200 per discharge 1,150 to 23,000
  - Medicaid Share equals [# of inpatient paid days plus HMO days] ÷[Total IP days x ((Total charges minus charity care charges) ÷ by total charges)]
  - Imputed average annual growth rate



#### EHR Incentive Payments - Medicaid

- Incentive Payment = (Initial Amount) x
   (Medicaid Share) x (Transition)
  - Transition factors

```
    Year 1
```

#### **Eligible Professionals**

### Who is an Eligible Professional?

- Doctor of:
  - Medicine or Osteopathy
  - Oral Surgery or Dental Medicine
  - Podiatric Medicine
  - Optometry
  - Chiropractor
- May be able to participate in either Medicare or Medicaid



#### EHR Incentive Payments - EP

- Physicians in hospital settings
  - Provider-based are eligible
    - Ineligible if 90% or more are inpatient or ED
    - Plus a 10% HPSA bonus (at least 50% of services)
- Rural health clinics/FQHC
  - Medicaid only if more than 30% Medicaid and needy

### EHR Incentive Payments - EP

- Physician payments made to the physician but can assign to employer
- Physicians may qualify for Medicaid payments
  - May switch between programs 1 time
  - Maximum payment = Medicaid schedule
- Medicaid must adopt, implement, upgrade or demonstrate meaningful use in the first year

  positively unique DIXON HUGHES GOODMAN W

#### EHR Incentive Payments - EP

- Additional Medicaid EP:
  - Nurse practitioner
  - Certified Nurse mid-wife
  - Physician assistant in a PA-led RHC or FQHC

# MAXIMUM EHR INCENTIVE FOR A MEDICARE EP - NOT PREDOMINANTLY IN A HPSA

Calendar year	First CY in which the EP receives an incentive payment						
	2011	2012	2013	2014	2015 and Subsequent Years		
2011	\$18,000						
2012	\$12,000	\$18,000					
2013	\$8,000	\$12,000	\$15,000				
2014	\$4,000	\$8,000	\$12,000	\$12,000			
2015	\$2,000	\$4,000	\$8,000	\$8,000	\$0		
2016		\$2,000	\$4,000	\$4,000	\$0		
Total	\$44,000	\$44,000	\$39,000	\$24,000	\$0		

#### MAXIMUM EHR INCENTIVE PAYMENTS FOR A MEDICARE EP - PREDOMINANTLY IN A HPSA

Calendar year	payment f	an EP first roor for Medicare urnished in a	2015 and Subsequent Years		
	2011	2012	2013	2014	
2011	\$19,800				
2012	\$13,200	\$19,800			
2013	\$8,800	\$13,200	\$16,500		
2014	\$4,400	\$8,800	\$13,200	\$13,200	
2015	\$2,200	\$4,400	\$8,800	\$8,800	\$0
2016		\$2,200	\$4,400	\$4,400	\$0
Total	\$48,400	\$48,400	\$42,900	\$26,400	\$0



#### MEDICAID EP POTENTIAL PAYMENTS

Calendar year	Medicaid EPs who begin adoption in						
	2011	2012	2013	2014	2015	2016	
2011	\$21,250						
2012	\$8,500	\$21,250					
2013	\$8,500	\$8,500	\$21,250				
2014	\$8,500	\$8,500	\$8,500	\$21,250			
2015	\$8,500	\$8,500	\$8,500	\$8,500	\$21,250		
2016	\$8,500	\$8,500	\$8,500	\$8,500	\$8,500	\$21,250	
2017		\$8,500	\$8,500	\$8,500	\$8,500	\$8,500	
2018			\$8,500	\$8,500	\$8,500	\$8,500	
2019				\$8,500	\$8,500	\$8,500	
2020					\$8,500	\$8,500	
2021						\$8,500	
Total	\$63,750	\$63,750	\$63,750	\$63,750	\$63,750	\$63,750	



#### Medicaid Threshold 30%

- Count encounters for:
  - Medicaid paid regular & managed care
  - Dual eligible patients
  - See AL definitions on website
- RHC/FQHC also count "needy"
  - CHIP
  - Uncompensated care
  - Sliding fee scale

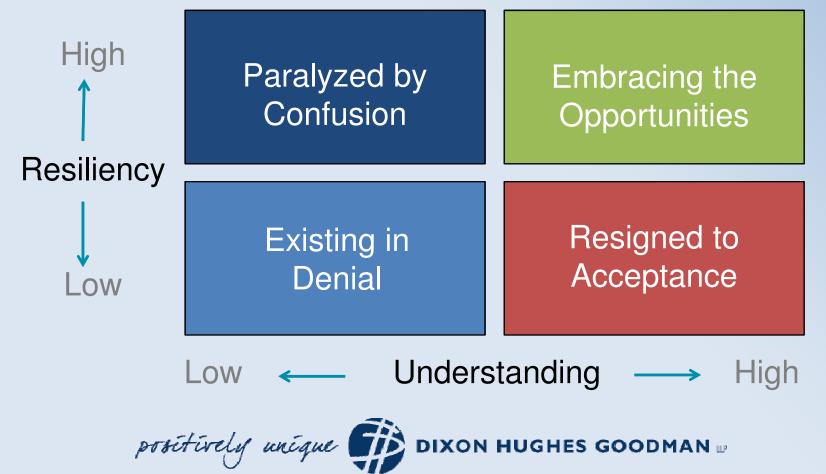


#### Help & More Information

- The Alabama Regional Extension Center (ALREC) http://onehealthrecord.alabama.gov
- CMS –
   http://www.cms.gov/EHRIncentivePrograms

# Reform Challenges

Reform Challenges our Personal Paradigms



#### Reform Provisions

Increase Healthcare "Value" Goal **Reduce Costs Improve Delivery Models** Redirect and Shrink e Accountability **Adopt New** for the Uninsured Provide Coverage **Objectives** the Dollars **Prerequisites Electronic Health Records** Access...Alignment...Coordination...Integration positively unique DIXON HUGHES GOODMAN III

Source: HFMA; Dixon Hughes Goodman

## Reform Impact

- Insured +32M
- •Inpatient +.5%
- •Outpatient +4%
  - •Elective +1%

# **Providers**

- Hospital **Consolidations**
- Entrepreneur Centers
- Physician Owned **Ancillaries**

- •\$90B in **Penalties**
- P4P/Bundling
- Shared Savings

# Reimbursemen

- •\$240 B in Savings
  - Market Basket **Adjustments**
  - DSH Revisions
    - Value Based **Purchasing**

positively unique Ti



**DIXON HUGHES GOODMAN ID** 

Source: Sg2 Dixon Hughes Goodman

# Reform Impact

# Innovation & Experimentation

Pilots andDemonstrationsACO's

-CMI

# EHR & Analytics

- Communication
  - •Performance Tracking
- CMS Reporting
  - •Carrots and Sticks



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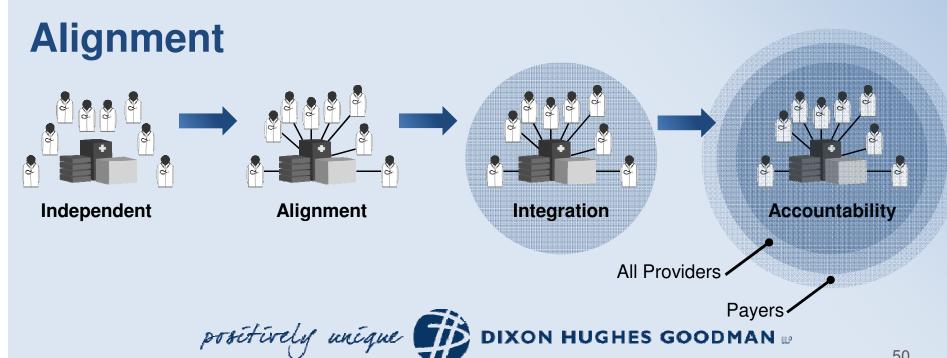
Source: Sg2 Dixon Hughes Goodman

#### Reform Implications

#### Risk

**Providers Payers** 

Risk



#### **Reform Road Map**

The Prelude (2010-2013) Market Expansion (2014-2017)

Regulation and Restructuring (2018-2020+)

# Chase the Incentives, Get Ready

- Focus on performance and care transitions
- Strengthen MD relationships
- Pilot unique value creation concepts

### Manage the

- Manage to Madicare margins
- Manage new incentives and risk
- Implement new clinical business models

# Consolidate Your Position

- Accelerate patient information and financial transactions
- Streamline and simplify SoC portfolio
- Prepare for Medicare 3.0



#### Shifting Risk



- Consumers
- Employers
- Health Plans
- Government Payers

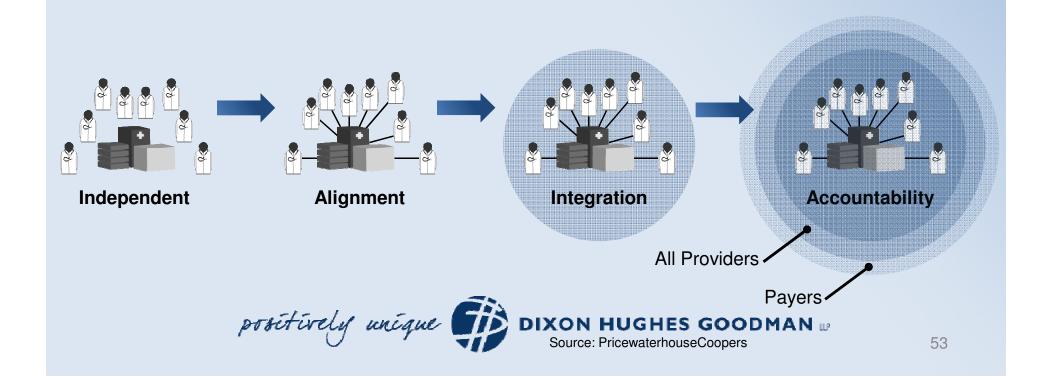
#### **Risk Shift**

- Physicians
- Medical Groups
- Hospitals
- Other Providers



### Accelerating Alignment





# Physician Alignment Drivers and Models

### Hospital Drivers for Alignment



#### **Lower Costs**

"The biggest potential income streams for both hospitals and physicians may reside in sharing savings from providers. To do that, hospitals and physicians must manage care together." – PwC



#### **Better Quality**

"Better quality will finally pay off for hospitals but they need physicians to deliver it." – PwC



#### **New Payment Systems**

"Hospitals need to partner with physicians as a means of participating in ACO's and other new payment arrangements." – PwC

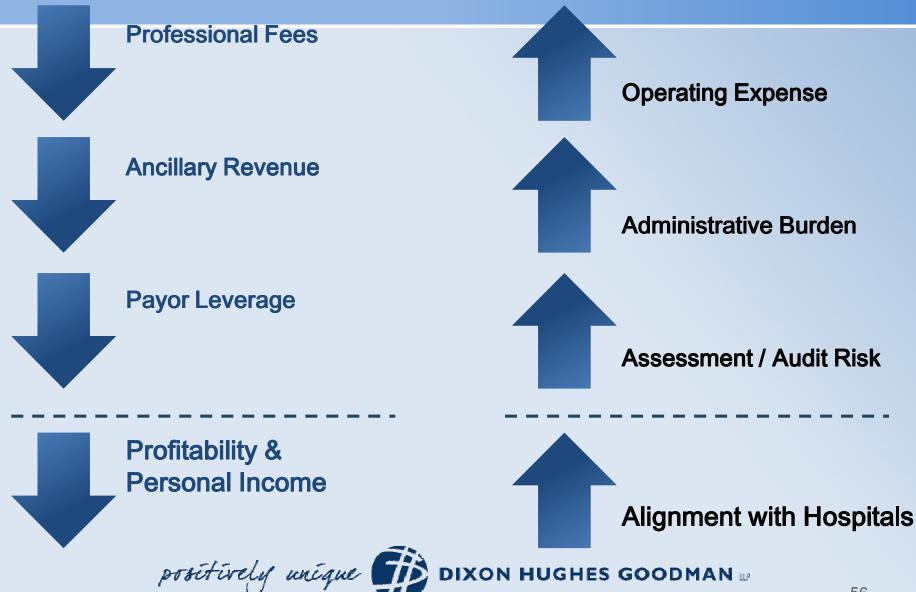


#### **Expand Base, Increase Volume, Grow Market Share**

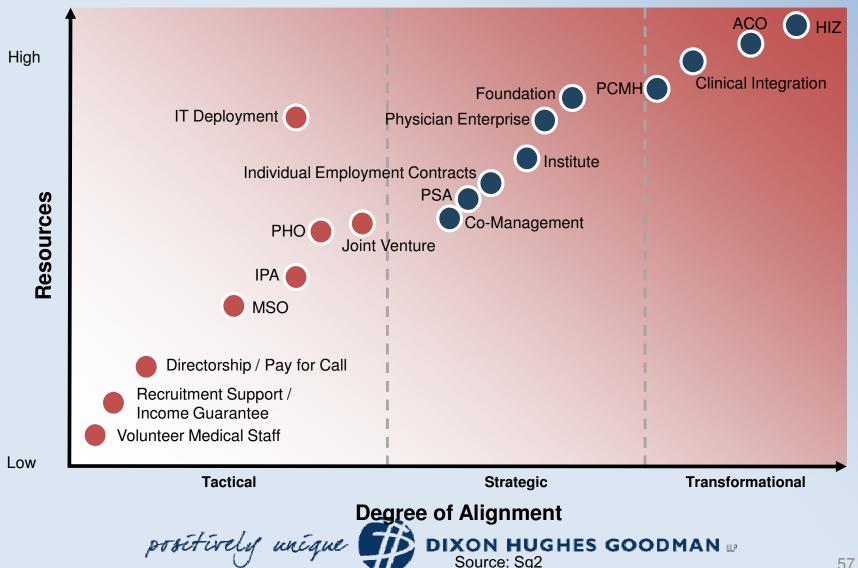
"High end expensive procedures are at risk <u>unless</u> we can expand the referral base." – Michael Sachs, Sg2



## Physician Drivers for Alignment



### Physician Alignment Models



#### HIT/EHR & Reform

Joined at the hip

EHR is the base of real reform

# Questions?



#### Contact the Speaker

#### **Tommy Barnhart**

Dixon Hughes Goodman LLP – Partner One West Fourth Street, Suite 700 Winston-Salem, NC 27101 (336) 714-8149

tommy.barnhart@dhgllp.com

